# Thurston Conservation District Board of Supervisors April 8th, 2019 (2:00pm - 5:00pm) Regular March Meeting (Rescheduled) Minutes & Work Session Minutes



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45 46 Work Session: 12:00pm – 2:00pm

1. Review April Board Meeting Materials, All

A. TCD Board and Staff reviewed and revised the draft 2019 budget.

Present at Meeting:

Paul Pickett, TCD Board Chair Doug Rushton, TCD Board Auditor David Iyall, Board Member Stu Trefry, WSCC Jeff Swotek, NRCS

Sarah Moorehead, Interim Executive Director (IED) Susan Shelton, TCD Accountant

Tony Wilson, Public Esther Kronenberg, Public Joe Hanna, Public

Action Items:

- 1. Staff will include the February 26th Work Session minutes will be included for approval at the April 30th meeting.
- 2. IED Moorhead will find the final passed version of Resolution 2018-04 for Chair Pickett to sign.
- 3. Staff will work with the Board over the coming months and an improved monthly financial report format.
- 4. Staff will send the State Auditor's Office handout to the Board.
- 5. IED Moorehead will schedule a joint meeting between the BOCC and the TCD Board following the May Board meeting to discuss the CAPP, Annual Budget, funding, R&CH, etc.
- 6. IED Moorehead will draft a letter requesting the WSCC re-evaluate TCD's CAPP compliance once the meeting minutes have been posted for signature by the Board Chair.
- 7. IED Moorehead will present the Rates and Charges renewal timeline at the April 30th Board Meeting.
- 8. IED Moorehead and Supervisor Rushton will contact Enduris to resolve any outstanding issues and follow up with a letter in writing from the Board.
- 9. IED Moorehead will draft the letter to Enduris based on the outcome of communications with Enduris to address a reduction in premiums.
- 10. Al: IED Moorehead will schedule a work session for the end of May/beginning of June for Tom Salzer's presentation.
- 11. IED Moorehead will invite Ryan Mello (Pierce CD Executive Director) to participate in a work session after Tom Salzer's presentation in early June.
- 12. IED Moorehead will include both the Supervisor Elect and Appointed applicant in scheduling these opportunities.
- 13. IED Moorehead to assess schedules of potential supervisors for potential May 30th regular meeting date.

Monthly Meeting: 2:00pm - 5:00pm

1. Welcome, Introductions, Audio Recording Announcement and Pledge of Allegiance

Supervisor Pickett called the meeting to order at 2:04pm and announced the meeting is being audio recorded. Thurston CD Board and Staff introduced themselves. The Pledge of Allegiance was done.

2. Agenda Review

The Board of Supervisors reviewed the April 8<sup>th</sup> Board Meeting agenda.

Supervisor Rushton moved to approve the April 8th, 2019 Board Meeting Agenda.

**Supervisor lyall seconded.**Discussion: Doug will update on NACD under partner reports. The October 20<sup>th</sup>, 2018 work session minutes were added to item #5 of the agenda. **Motion passed unanimously.** 

3. Public Comment

\*Three minutes per person
Tony Wilson
Esther Kronenberg

4. Partner Reports

A. Washington State Conservation Commission (WSCC), Stu Trefry

 Stu Trefry will be the point of contact for the District until the hiring of the permanent Puget Sound Regional Manager position is complete. WSCC appointed Dr. Carol Smith as the new Executive Director, starting May 1<sup>st</sup>, 2019. Stu reviewed legislative priorities and recent actions. Stu noted that he looks forward to updating TCD's long range (5-year) plan later this year and offered to facilitate the updating process. Sarah and Stu have scheduled New Supervisor Orientation with Supervisor Iyall for Monday, April 22<sup>nd</sup>, 2019.

B. Natural Resources Conservation Service (NRCS), Jeff Swotek

  NRCS staff met with CD staff and plans to resume quarterly coordination meetings with TCD technical staff.

 II. The Environmental Quality Incentives Program (EQIP) is accepting applications through April 19<sup>th</sup>, 2019. Currently, NRCS has received 45 applications in Thurston County and is beginning to make funding obligations.

III. The Wetland Reserve Easement Program (WREP) covers 100% of the cost of restoration, while allowing the reservation grazing rights. This has been approved for WA State by state's technical advisory committee, as well as at the national level. In areas where Oregon Spotted Frog habitat exists, there are opportunities to continue grazing or haying for benefit of species. This program has continuous sign up, with permanent and 30 year easement options.

IV. WA NRCS has finished the Section 7 programmatic consultation for Salmon under the Endangered Species Act. The Section 7 programmatic consultation should be finished for Thurston prairie species (covering Pierce and Grays Harbor counties too) by March 2020. Jeff encouraged TCD to look at ESA and don't delay beginning ESA consultation processes.

TCD and NRCS are collaborating to put on a landowner program showcase, highlight all of the technical and incentive programs both entities offer.

C. Washington Association of Conservation Districts (WACD), Doug Rushton

The next WACD Board meeting is June 25th, 2019 at WACD's Plant Materials Center in Bow. WA. The legislature is still in session and WACD continues to support the WSCC budget request. Supervisor Rushton noted the importance of Senate Bill 5996 on fire suppression activities. Clark CD will be hosting the 2019 SW Area Meeting this Fall.

D. National Association of Conservation Districts (WACD), Doug Rushton NACD held a "fly-in" March 12th - 14th - talk to members of Congress about priorities and thank our congressional delegation and federal agency personnel on 2018 Farm bill programs benefitting CDs. NACD 2019 Summer meeting august 2nd - 6th in Santa Fe. NM. Supervisor Rushton encouraged supervisors to subscribe to the NACD newsletter

## 5. Board Meeting Minutes Review, All - Action Item

There are several meeting minutes included for approval that only one or no current Supervisors present at this meeting attended. Ben Cushman stated that there is a legal requirement for Thurston CD to have approved and publicly available meeting minutes. Mr. Cushman has reviewed them and feels it is appropriate to pass them with a notation in the record today of the circumstances under which they were passed.

Supervisor Rushton went through all minutes and he had no substantive changes or

Supervisor Rushton moved to approve the minutes in yellow. Motion died for lack

Al: Staff will include the February 26th Work Session minutes will be included for

Supervisor Pickett noted that the version of Resolution 2018-04: Governance Study in the packet was not the final version passed after amendments. IED Moorehead will find the final version and Supervisor Pickett will sign the Resolution, along with minutes from

# A. February 26th, 2019 Regular Meeting Minutes

The Board provided the following amendments:

- Include formal titles and full names throughout the minutes
- Clarify that the IED sent the Chair signed letter to Kirk Robinson
- Line 66 69, Ms. White gave briefing on election and handouts. Ms. White was present at the meeting - include as attendee.
- Line 154 board concerned about staffing impacts of state audit
- Line 244 to enter negotiations to reach a settlement with West
- Line 274 Supervisor Rushton noted that the Salzer governance presentation at 2018 WADE conference, which could help TCD in this issue

Supervisor Rushton moved to approve the amended February 26th, 2019 Regular Meeting Minutes. Supervisor Ivall seconded. Discussion: Supervisor Pickett will review a clean copy of the amended minutes for accuracy prior to

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#### Motion Passed unanimously.

- B. September 26th, 2017 Regular Meeting Minutes & Work Session Minutes Supervisor Rushton moved to approve the September 26th, 2017 Regular Meeting Minutes & Work Session Minutes, noting that he is the only Supervisor present that attended this Board meeting, Supervisor Ivall seconded. Motion Passed unanimously.
- C. November 1st. 2017 Regular Meeting Minutes Supervisor Rushton moved to approve the November 1<sup>st</sup>, 2017 Regular Meeting Minutes & Work Session Minutes, noting that none of the Supervisors that are present attended this Board meeting. Supervisor Iyall seconded. Motion Passed unanimously.
- D. January 9th, 2018 Special Meeting Minutes & Work Session Minutes Supervisor Rushton moved to approve the January 9th, 2018 Special Meeting Minutes & Work Session Minutes, noting that he is the only Supervisor present that attended this Board meeting. Supervisor lyall seconded. Discussion: Supervisor Rushton noted that this set of minutes did not include enough detail. Motion Passed unanimously.
- E. March 5th, 2018 Special Meeting Minutes & Work Session Minutes Supervisor Rushton moved to approve the March 5th, 2018 Special Meeting Minutes & Work Session Minutes, noting that he is the only Supervisor present that attended this Board meeting. Supervisor Iyall seconded. Motion Passed unanimously.
- F. June 7th, 2018 Regular Meeting Minutes & Work Session Minutes Supervisor Rushton moved to approve the June 27th, 2018 Regular Meeting Minutes & Work Session Minutes, noting that Supervisor Pickett and himself are the only Supervisors present that attended this Board meeting. Supervisor Ivall seconded. Motion Passed unanimously.
- G. June 19th, 2018 Subcommittee Meeting Minutes Supervisor Rushton moved to approve the June 19th, 2018 HR and Legal Subcommittee Meeting Minutes, noting that he is the only Supervisor present that attended this subcommittee meeting. Supervisor Iyall seconded. Motion Passed unanimously.
- H. June 26th, 2018 Regular Meeting Minutes & Work Session Minutes Supervisor Rushton moved to approve the September 26th, 2018 Regular Meeting Minutes & Work Session Minutes, noting that Supervisor Pickett is the only Supervisor present that attended this Board meeting, Supervisor lyall seconded. Motion Passed unanimously.
- July 24th, 2018 Special Meeting Minutes & Work Session Minutes Supervisor Rushton moved to approve the July 24th, 2018 Special Meeting Minutes & Work Session Minutes, noting that Supervisor Pickett and himself are the only Supervisors present that attended this Board meeting. Supervisor Ivall seconded. Motion Passed unanimously.

- J. October 30th, 2018 Special Meeting Minutes & Work Session Minutes Supervisor Rushton moved to approve the amended October 30th, 2018 Special Meeting Minutes & Work Session Minutes to include that the Board viewed the Attorney General's Office OPMA training video during the work session and changing the signature line on the minutes to Supervisor Pickett, noting that Supervisor Pickett and himself are the only Supervisors present that attended this Board meeting. Supervisor lyall seconded. Motion Passed unanimously.
- K. March 12th, 2019 Regular Meeting Minutes & Work Session Minutes

  Supervisor Rushton moved to approve the amended March 12<sup>th</sup>, 2019 Regular

  Meeting Minutes. Supervisor Iyall seconded. Motion Passed unanimously.

# 6. Financial Report, Susan Shelton (TCD Accountant)

A. Monthly Financial Report

Ms. Shelton explained the Timberland Bank electronic system conversion resulting in a split bank statement for February checking account and combined February and March bank statements for both the regular and shellfish savings accounts. There were 5 voided checks in February due to the need to pay bills on time during the Board Supervisor transition. The grant balances report reconciles to the restricted budget. Anticipated grants are still being added to this report.

B. March Check Register - Action Item

Supervisor Rushton inquired about some items on the March Check Register, staff additional provided information on those expenses. Supervisor Pickett noted that he'd like the District to work on developing a simpler and clearer monthly financial report, and to use the work sessions to review finances. He referenced a monthly variance report used by Thurston PUD that was a helpful component of the monthly financial report. Ms. Shelton referenced how other CDs present their monthly financial report. The TCD Board and staff agreed that they would like to see concise and useful financial reports with less detail. This will be a project to work on over the coming months.

Supervisor Rushton moved to approve the check register dated 2/29/2019 for check number 19893 - 19914 totaling \$41,357.57 with voided checks: 19897, 19898, 19907, 19910, 19911. Supervisor lyall seconded. Motion passed unanimously.

C. State Audit Update and Entrance Conference, Doug Rushton
Doug, Sarah and Susan met with State Auditor's Office (SAO) staff (Katie Gravitt
and Bryson Bristol). The SAO anticipates their final report to be done by midMay. Mrs. Moorehead noted that there have been no red flags reported at this
time. The SAO will provide a set of recommendations to TCD Board and Staff to
update current policies and procedures according to their best practices. Staff
have already begun to implement some of these recommendations and draft
policies for Board review.

Al: Staff will send the State Auditor's Office handout to the Board.

7. 2019 Annual Budget, All - Action Item

Thurston CD staff presented the staff recommended 2019 Annual Budget, which was prepared to remove the deficit from the prior working draft budget based on reasonable assumptions for capacity in 2019. Supervisor Pickett expressed a concern that the budget shows the District spending all of its income in 2019, when it will need some of those funds to roll over into 2020, assuming the burst of Rates and Charges income in November must last until a renewed Rates and Charges provides the next burst of income in May 2020. The Board discussed priorities and shared concerns about ensuring adequate funding moving into 2020. 

Ms. Shelton will extend the current cash flow analysis through May 2020, to demonstrate the cash flow projects for the first quarter of 2020. Increasing staffing capacity, beginning in May 2019 will begin to increase grant revenue (including overhead) and the WSCC implementation grant (and other funds) will begin with the next state fiscal year on July 1<sup>st</sup> annually. An important thing to take into consideration is our open financial position as of March 1<sup>st</sup>, 2019 (\$76,459). This cash flow has significant implications for the timing of filling the Executive Director position.

Supervisor Iyall would like to see the annual budget passed at this meeting and staffing capacity begin to increase.

IED Moorehead noted that the 2019 Annual Plan is due to WSCC on May 31<sup>st</sup> 2019. In order to develop this annual plan, TCD will need an approved budget to direct the plan.

Supervisor Rushton moved to approve the staff recommended 2019 Budget and staffing plan. Supervisor lyall seconded. Discussion: The Board will review the extended cash flow analysis and revisit the 2019 Annual Budget if needed, at April 30th meeting. Motion passed unanimous.

Supervisor Rushton moved to authorize the Interim Executive Director to implement the approved staffing plan, inclusive of hiring processes and step increases. Supervisor lyall seconded. Motion passed unanimous.

Supervisor Rushton would like to see various reserve levels for cash flow of 2020 so that the Board can make any necessary budget revisions at the April 30<sup>th</sup> Board Meeting.

Al: IED Moorehead will schedule a joint meeting between the Thurston BOCC and the Thurston CD Board following the May Board meeting to discuss the CAPP, Annual Budget, funding, R&C, etc.

# 8. Contracts and Agreements, All - Action Item

ILA.

279. 

 A. Rates and Charges Interlocal Agreement
IED Moorehead presented the final draft Interlocal Agreement (ILA) with
Thurston County for the 2019 System of Rates and Charges. Supervisor Rushton
asked that a date be included on decision recommendation sheets and to include
'consider for approval'. Mr. Cushman noted that he saw no legal issues with the

Supervisor Rushton moved to approve the Interlocal Agreement between Thurston County and Thurston Conservation District for the 2019 Rates and Charges. Supervisor Iyall seconded. Motion passed unanimously.

# **B.** Dept. of Ecology Grant 301 IED Moorehead gave a

IED Moorehead gave an overview of the scope of work and budget handout for the Dept. of Ecology Grant. This grant will be ready for Board approval at a subsequent TCD Board meeting.

# C. TCEH Shellfish NTA Grant

IED Moorehead gave an overview of the scope of work and budget handout for the Dept. of Ecology Grant. This grant will be ready for Board approval at a subsequent TCD Board meeting.

#### 9. Public Comment

\*Three minutes per person Joe Hanna Tony Wilson Barbara Craven

#### 10. Governance, All

## A. 2018 and 2019 CAPP Review

The Thurston CD Board and Staff discussed updating the governance action plan and posting the outstanding meeting minutes that were approved at this meeting. Minutes will be signed and posted before April 15<sup>th</sup>, 2019. Stu Trefry (WSCC) noted that he doesn't see any red flags and that TCD is making appropriate progress. IED Moorehead and supervisor Rushton attended the March 21, 2019 WSCC board meeting. Rushton presented the current status and proposed actions for CAPP compliance. The WSCC agreed their Interim Executive Director can make the decision releasing withheld funding, pending Thurston CD's progress.

Al: IED Moorehead will draft a letter requesting the WSCC re-evaluate TCD's CAPP compliance once the meeting minutes have been posted for signature by the Board Chair.

Al: IED Moorehead will present the Rates and Charges renewal timeline at the April 30<sup>th</sup> Board Meeting.

#### B. Collective Bargaining and Contract Negotiations

Supervisor Rushton moved to appoint Supervisor Pickett, IED Moorehead and up to one additional Supervisor to represent TCD on the employer collective bargaining team. Supervisor lyall seconded. Motion passed unanimously.

Stu Trefry recommended contacting Enduris. There was discussion by the Board about WSCC participating in the collective bargaining training or negotiations process.

Al: IED Moorehead and Supervisor Rushton will contact Enduris to resolve any outstanding issues and follow up with a letter in writing from the Board.

Al: IED Moorehead will draft the letter to Enduris based on the outcome of

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communications with Enduris to address a reduction in premiums.

Complaints against Thurston CD filed with the Human Rights Commission are in the process of closing.

Mr. Cushman considers the complaints specific to actions of past supervisors and that drafting new policies for new supervisors that prohibit that behavior would be appropriate. Mr. Cushman recommended that TCD adopt an antistalking policy.

## C. Review of Transition Issues

Supervisor Pickett revised the Transition Issues document to remove completed items and revise the priority level of specific items. This item will be used throughout the year to assess and accomplish priorities. Feedback from Enduris will be incorporated into this document.

With regards to the development of a minutes policy, Mr. Cushman recommends not include public comment in the meeting minutes, but keep it in the official meeting record. Minutes are part of the record, not the whole record, and other materials are currently retained as official record of the meeting. In addition, Mr. Cushman recommends not including direct quotes in the record.

Collective Bargaining Training will take place on Friday, April 12<sup>th</sup> at the Thurston CD Office with the Public Employee Relations Commission.

D. Follow up on Aspen Group Training, Sarah Moorehead (IED) IED Moorehead shared that Tom Salzer would be available for a no-cost presentation on Board governance.

Al: IED Moorehead will schedule a work session for the end of May/beginning of June for Tom Salzer's presentation.

The Board would like other CDs who have good policy and governance culture examples be invited to attend a work session and discussion on governance.

Al: IED Moorehead will invite Ryan Mello (Pierce CD Executive Director) to participate in a work session after Tom Salzer's presentation in early June.

The Board would like to include the supervisor elect and appointed applicant in these trainings and others to orient them prior to their potential terms.

Al: IED Moorehead will include both the Supervisor Elect and Appointed applicant in scheduling these opportunities.

#### 11. TCD Policy Review and Revision

## A. Consent Agenda Policy Development

Supervisor Pickett distributed and reviewed his proposed draft consent agenda policy and shared how to implement a consent agenda in future board meetings. Mr. Cushman provided feedback on the proposed consent agenda policy.

The Board will review the draft policy, and provide comments to Paul by April

15<sup>th</sup>, 2019 for consideration of approval at the April 30<sup>th</sup>, 2019 Board meeting.

The Board expressed interest in including an avenue for staff feedback on policy development, including policy areas that have been unclear or posed challenges in execution.

## 12. Board of Supervisors Reports

- Supervisor Rushton The June 25th TCD Board meeting conflicts with the WACD Board meeting. Supervisor Rushton would like to reschedule the June TCD Board meeting. The NACD Forestry Committee meeting will be held in Puerto Rico this year.
- Supervisor Pickett Would like to discuss a new meeting schedule once the full Board is constituted. The May Board meeting will be rescheduled to May 30th at 2pm (pending schedules of potential supervisors and staff).
- Supervisor Iyall Met with IED Moorehead and Ms. Shelton prior to April 8th Board meeting to come up to speed on budget and meeting packet items.

Al: IED Moorehead to assess schedules of potential supervisors for potential May 30th regular meeting date.

# 13. Executive Session: Performance evaluation discussion of Interim Executive Director. RCW 42.30.110 To review the performance of a public employee.

Mr. Cushman noted that since this executive session was requested by the interim executive director, it TCD remains in compliance with IED Moorehead's prior request for personnel matters to addressed in an open public meeting under RCW 42.30.110.

The Thurston CD Board and IED Moorehead entered into executive session at 6:21pm for 15 minutes. Thurston CD Supervisors returned to the open public meeting at 6:36pm. The Thurston CD Board and IED Moorehead resumed the executive session at 6:36pm for 10 minutes. Thurston CD Supervisors returned to the open public meeting at 6:46pm. Thurston CD Board and IED Moorehead resumed the executive session at 6:47pm for seven minutes. Thurston CD Supervisors returned to the open public meeting at 6:54pm.

14. Executive Session: To discuss pending litigation with legal counsel. RCW 42.30.110 (i) To discuss with legal counsel representing the agency matters relating to agency enforcement actions, or to discuss with legal counsel representing the agency litigation or potential litigation to which the agency, the governing body, or a member acting in an official capacity is, or is likely to become, a party, when public knowledge regarding the discussion is likely to result in an adverse legal or financial consequence to the agency.

The Thurston CD Board and Ben Cushman entered into executive session at 6:56 for 15 minutes. Thurston CD Supervisors returned to the open public meeting at 7:11pm. The Thurston CD Board and Ben Cushman resumed the executive session at 7:12pm for five minutes. Thurston CD Supervisors returned to the open public meeting at 7:17pm. The Thurston CD Board and Ben Cushman resumed the executive session at 7:18m for five minutes. Thurston CD Supervisors returned to the open public meeting at 7:23pm.

Adjourn, All

Supervisor Rushton moved to adjourn the meeting. Supervisor Iyall seconded. Motion passed unanimously.

Respectfully,

Paul Pickett, TCD Chair